

2023 MWPCP Schedule

- WCA Regulatory Training- St Cloud MNDOT Training Facility- April 20
- Regional Training: Rochester May 16-17
- Wetland Delineation and Regulation Basic Class: Arden Hills- June 12-16
- Floristic Quality Assessment (FQA)- MNDOT Shoreview Training Center June 20
- Basic Wetland Plant ID- Farmington (July 18) or Brainerd (July 20)
- Wetland Delineation Refresher- Prairie Woods FLC- Spicer- August 8
- Regional Training: Fergus Falls August 15-16

2

Wetland Delineation and Regulation Basic Class: Brainerd - September 11-15



End of the current renewal period

- Current certification renewal period ends on December 31, 2023 for all who transferred to the MWPCP from the U of MN Wetland Delineation Certification Program.

 • Credit reporting deadline for this renewal
- period is January 1, 2024.

 Submit the Credit Hour Reporting Form
- with proof of attendance no later than January 1, 2024.
- Not required to submit a credit hour reporting form for MWPCP courses.
- COVID-related temporary continuing education policies will lapse at the end of 2023



· The next credit renewal period begins January 1, 2024 and ends on December 31, 2026.

• MWPCP Continuing Education policy, requires 18 credit hours of MWPCPapproved training.

• Six of those may be online training.

Next renewal period MI SOARD OF WATER

MWPCP Regional Training- Rochester

Day One:

3

- Urban wetland management panel discussion
- Incidental wetlands
- Ag bank review process- what to look for in a potential
- Lunch

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- Submitting & reviewing WCA applications
- Public waters and WCA
- Public waters and floodplain wetlands site visit along Zumbro River

Class Portal: https://bwsr.state.mn.us/node/4681

Urban Wetland Management Panel Discussion

Panelists:

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- Ben Scharenbroich- Water Resources Supervisor, City of Plymouth
- Rebecca Haug- Senior Project Manager- Water Resources, WSB
- Patrick Hughes- Permit Coordinator/Wetland Specialist, Rice Creek Watershed District

Format:

- Introduce topic
- · Panelists discuss
- · Open Q/A from audience
- Next topic
- · Open Q/A at end

6

Panel Discussion Topics

- . Local wetland ordinances
- . Watershed Districts
- Interdepartmental coordination of projects impacting wetlands
- Status and challenges of wetland mitigation in the metro (replacement siting)
- . Reviewing replacement plans in heavily developed areas
- Stormwater basins and incidental wetland determinations
- . Common projects
- . Common issues

Local wetland ordinances

- WCA sets minimum standards
- Local ordinances can be more restrictive
- Comprehensive wetland management plan can also be developed

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Watershed Districts

- WCA implementation in areas with watershed districtsperspective on working with watershed districts both as the LGU and not
- Differences among WD
- Coordination with WD and TEP
- Know where you are- who has jurisdiction?



Interdepartmental coordination of projects

 Importance of working other departments like planning, parks, and public works on wetland projects.



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Wetland mitigation

- Status and challenges of wetland mitigation
- replacement siting- what does replacement siting look like in your work area
- role of local ordinance?



- Reviewing replacement plans in heavily developed areas
- Offsite alternatives
- Sequencing flexibility
- Indirect impacts
- Avoidance alternatives
- T&E and special considerations

Replacement Plans

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Stormwater basins and incidental wetland determinations

- · common scenarios
- when to submit a formal application
- TEP involvement
- what offsite resources do you
- Documentation
- · Past records and plans

Incidental wetlands: "are wetland areas that the landowner can demonstrate, to the satisfaction of the LGU, were created in nonwetland areas solely by actions, the purpose of which was not to create wetland."

Open Forum

- What's the most common project type or landowner conversation you have?
- What is the most common missing information from applications?
- What is the most common issue you see in your role administering WCA?
- Other questions from audience?

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Incidental Wetlands - Definition

8420.0100 Scope Subp. 2 Applicability D.

WCA does not regulate impacts to incidental wetlands. They "are wetland areas that the landowner can demonstrate, to the satisfaction of the LGU, were created in nonwetland areas solely by actions, the purpose of which was not to create wetland."

Incidental Wetlands - Definition

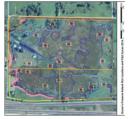
"Incidental wetlands include: effluent, stormwater, drainage, SWCD practices"

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Incidental Wetlands - Definition

• "...and not as part of a wetland replacement process that may, over time, take on wetland characteristics."





Role in determination

"...to the satisfaction of the LGU"

2. LOCAL GOVERNMENT UNIT DECISION

Date of Decision: 96/04/2018

- LGU role in determination TEP review

 - Findings Make decision
- Applicant role in determination: provide exhibits, do research

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Construction plans • Previous plans

Stormwater Ponds and WCA

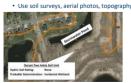
- WCA Topic of Week Stormwater Ponds and Wetlands 3-1-2021.pdf (state.mn.us)
- Are they wetlands?
- Are they regulated under WCA?
- How do you determine?
- Maintenance

MOARD OF WATER

21 22

How are they regulated?

- Constructed or created in (historic/existing) wetland
- Constructed in upland
- Use soil surveys, aerial photos, topography





How do you determine if they can be maintained?

MN Rule 8420.0415 No Loss E. excavation limited to removal of deposited sediment in wetlands that are currently utilized as storm water management basins...



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How to map ditches

- Delineate if meets 3 parameters
- If not wetland, identify as OAR

 Refer to TOTW



Ditches

WCA Wetland Determinations for Channels, Streams, Ditches 12-14-22

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Ditch through wetland

Legally maintained as ditch under MN Rule 8420.0420 Subp. 3 A





Ditch through upland

- Landscape position
- What is adjacent?
- What is across the road?
- Mapped soils?



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Maintaining ditches

 Drainage exemption per MN Rule 8420.0420 Subp. 3 A.



Using mapping tools for determination



Aerial
 NWI



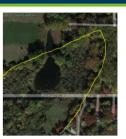


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Wetlands utilized as storm ponds





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• Legally permitted gravel/sand pits

Wetland on filled area

• Legal fill – changed to upland

• Pre-WCA

Current Wetland Elevation

Historic/Permitted Fill

Original Wetland Elevation
"A" Horizon – buried hydric soil

Historic/Natural Soil Profile
"B" Horizon

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Topographic Cross Sections Topographic cross sections allow us to view delineated basins from another perspective to see where they sit relative to nearby natural aquatic features Cross sections can easily be obtained by the MnTOPO website and utilizing the "Elevation Tools" button MnTOPO will generate a graphic that shows the elevations along a point or line These graphics can be easily inserted into a delineation report or application to support your incidental determination Available elevation data on MnTOPO is not always up to date*



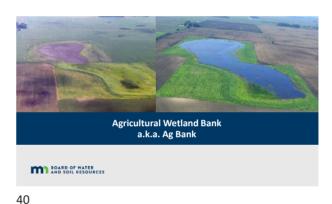
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Agricultural Banking • What is it? Using the Ag Bank Creating an Ag Bank • Reviewing a Proposed Ag Bank Project



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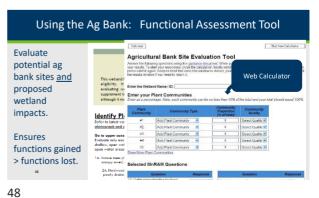








Ag Bank	CREP / RIM
Funding: Private or NRCS Grant	Funding: Public
Restoration – Bank Plan	Restoration - Practice Standards
Monitoring- Performance Standards	Monitoring -
Long Term Mgmt- Landowner	Long Term Mgmt- Landowner/BWSR
Generates Wetland Credits	Generates Acres of Habitat, may offset loss
(1:1 replacement*)	indirectly
Priority Areas? Bank Service Areas 4,5,7,8,9. Not Score Based	Priority Areas: 54 Southern & Western Counties, Score Based Location
\$\$ Return: % Credit per acre, Market Driven, Supply & Demand of Credits	• \$\$ Return: Payment Rates & Incentives
Landowner Effort: High or hire Consultant	Landowner Effort: Depends on the landowner
Expiring CRP only	CRP for 1 st 14-15 years



Replacement Standards

• Replace the public value of wetlands lost as a result of an impact.

	Use of the Ag Bank credits (i.e. Impacted wetlands)	Eligible to establish an Ag Bank (i.e Replacement wetlands)
Water Quality, Flood Storage, Wildlife Habitat	1 low and 0 high/exceptional	2 mediums or 1 high/exceptional
Vegetative Ranking	low	medium/high

Current Status

> 123 credits available*

- credits = average annual demand

92

> 10 existing or new Ag Banks generating credits (7/3)

> More coming, but Grant ending

Creating an Ag Bank- Eligibility Criteria

Restored Wetland

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- Restoration of Natural Hydrology
- Native, Noninvasive Vegetation
- Expired Contract or Easement

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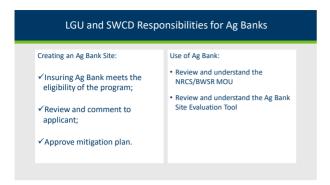
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Ag Banks are processed:

Differences with Ag Bank vs. Standard:

No USACE review and approval;

BWSR may act as consultant and engineer for eligible sites;

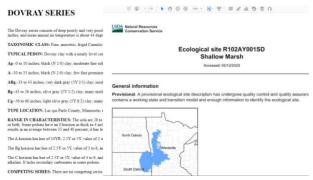
More local review throughout the process.

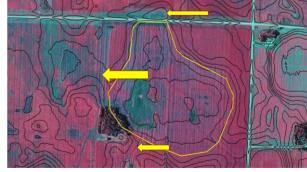
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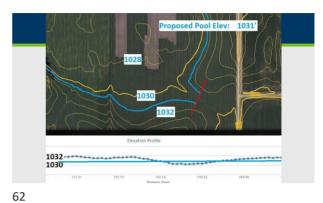
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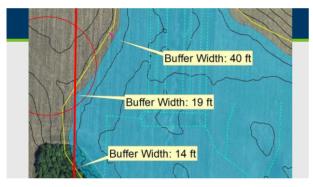


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Session Purpose

Overview of WCA Application process Highlight and discuss "Relevant Content"





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67

Session Outline

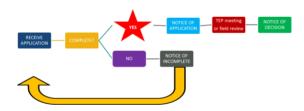
- Quick overview of application process.
- LGU/applicant responsibilities.
- Relevant Content what to include and what to look for
- Project/Application examples and lively discussion

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68

b)

WCA Review Process



69

WCA Applications - Review

- Applicants <u>must</u> apply to the LGU for <u>replacement plans</u>, <u>wetland</u> <u>boundary/type</u> and <u>banking plans</u>.
- Applicants <u>may</u> apply to the LGU for <u>exemptions</u> and <u>no-loss</u> applications.
- LGUs can require applicants to apply for exemptions and no-loss applications under their nown local ordinances/rules.

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WCA Applications - Review

Notice of Application (NOA)

- Copy of application and a BWSR notice form sent to the usual suspects (BWSR, DNR, SWCD, members of public who request).
- Identifies a comment period deadline & where to submit comments.
- Required for banking plans, replacement plans, sequencing, and wetland delineations, optional for other application types.
 - Check local government requirements...

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WCA Applications - Review

Notice of Decision (NOD)

- Summary of LGU's decision on a BWSR form sent to the usual suspects (BWSR, DNR, SWCD, members of public who request).
- Must include information on the appeal process and time period to appeal the decision.
- Required for all WCA decision types.
- Must be sent within 10 business days of decision.

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12

WCA Applications - Review

Statute 15.99

- The Minnesota statute regarding a time deadline for agency action.
- Applies to WCA decisions.

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73

WCA Applications - Review

Statute 15.99 Basics

- Decision within 60 days.
- Clock starts upon receipt of a complete application.
- Clock does not start if the application is determined to be incomplete and notice of incomplete is sent to applicant within 15 business days.

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74

Extensions

Statute 15.99 Basics

- Can be extended by LGU up to an additional 60 days if notice sent to applicant with reasons for extension.
- Can be extended beyond 120 days if applicant agrees to extension.

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75

Timelines and deadlines-MN Statute 15.99 Determine Complete Application • 15 Business days from the date of receipt (date stampl) Send the Notice of Application • 15 Business days from date of receipt of a complete application Set the Comment Period • MININIMM 15 Business days from the date of sending the Notice of Application • Can be longer Make a Decision • 60 Calendar days from the receipt of a complete application • Can extend 60 days, additional extension requires applicant approval Send the Notice of Decision • 10 Business days from date of decision

76

Determining Application Completeness

- Notice of Application is for a complete application
- Determining an application to be complete simply means that upon initial, cursory review the application has the basic required elements
- It's a review for completeness, not adequacy.
- Applicants Submit a detailed and well-documented application
 - streamlines the review process
 - minimize potential delays due to information requests
- The completeness determination should not be used to delay application review or avoid a review/decision.

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Determining Application Completeness

A consequence of calling an inadequate application complete is that the timeline starts.

That's okay. It is supposed to start! That's why the statute is there.



If applicant does not supply the right info in the decision timeframe, then ask them to agree to extension or face denial of application.

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IMPORTANT!

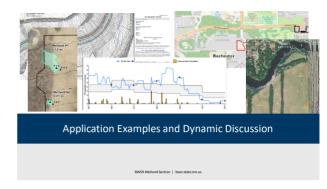
More information can be requested after an application has been determined to be complete!

- But...this can increase the review time.
 - Applicants: put the detailed/necessary information in the application in the beginning to streamline the review and make your client happy.

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Observed "issues" with wetland applications

- Poor exhibits/figures show what is needed
 - Impact area, location map, delineation, etc.
- · Second avoidance alternative
- · No loss/exemption specifics
- Purpose and need not well defined... or not at all
- Local Road Wetland Replacement Program Applications

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81



Poor Exhibits

82

Useful Location Map





Second Avoidance Alternatives

- No build can be one
- Second alternative must be $\underline{\textbf{good faith}}$
- Repair/rehab of existing infrastructure only requires one alternative

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The other "no build" alternative

Avoidance

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- W1: No impacts will happen to this wetland. This wetland is avoided, it is 904,669 square feet in area. This area is avoided.
- W2: This wetland was originally 12.914 square feet in area prior to the reconstruction of 586th Avenue. The remaining wetland is 1,760 square feet in area. The wetland has been tilled and planted since before 1939. The taking of the westerly portion of the site for the reconstruction of Avenue removed the core of the wetland leaving only the fringe. As the wetland stands it may not be viable. Therefore, avoidance is irrelevant. The remanent should be mitigated.

The other "no build" alternative

Remember...

• TWO avoidance alternatives – only <u>one</u> can be "no build"

No build alternative

The no build alternative is not considered to be a viable option because benefits such as increased livestock grazing area and agricultural equipment transportation convenience would go unrealized if the project were not to proceed. The location of the project connecting primary livestock grazing areas makes this an ideal location for the roadway.

No Impact alternative

The no impact alternative with no road connection is not considered to be a viable option because the project needs a roadway connection between the large upland areas for efficient farm use

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The other "no build" alternative

• 2nd avoidance alternatives – go around...



No Loss – Temporary Impacts

- What should be included for Temporary Impacts (8420.0415, Subp. H)?
 - Project description
 - Grading Plans Pre/Post project
 - · Project timelines
 - Seed mix information and methodology
 - Plan set with descriptive restoration plan for the contractor
 - Etc....?

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Purpose and Need - demonstrate sequencing

- Clearly define the purpose and need of the project.
- Identify the physical, economic, engineering, etc. <u>requirements</u> of the project.
- Tell the "non experts" about the project. Help the reviewers understand the details and nuance.
- Justify why $\underline{\text{this}}$ project should or must go on $\underline{\text{this}}$ site.
- Show (concept plans, discarded grading plans, etc.) and describe other reasonable alternatives that were considered or could be considered.

TELL YOUR STORY

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Purpose and Need – A or B?

he metro. The intent of developing the parcel to the south is to create campus complex streamline deliveries, provide a collaborative industrial development with connections

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91

Purpose and Need – A or B?



is proposing to construct a residential development within the Project Area. The proposed development rill create 54 residential lots. There are existing residential developments located south and west of the Project Area and the roposed development will match the surrounding land use.

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ANSWER IS.....: Purpose and Need – A or B?



93

LGRWRP

- Joint Application 1-5, Attachment C, D (if applicable), E
- Provide project details state or federal engineering standards, current project deficiencies, proposed conditions, safety standards, etc. *Tell your story.*
- Demonstrate impact minimization
- TEP must review minimization and delineation decisions
- Changes to impacts must be reported to BWSR within 6 months
- Ensure Attachment E has only WCA impacts listed for replacement
- NO LIGHT DECISION NECESSARY PUBLIC ROAD AUTHORITY ONLY

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LGRWRP

Project Purpose: The purpose of this project is to provide a safe adequate road crossing over unnamed stream.

a single line 10ft span x 5ft rise cast in place box culvert, located on 90th Ave. in integer and or sparts, a rise cast in place took offers, and offers were defined to the age (102 Years) and overall the barrel and end treatment (Wing Walls) meet has resulted in a bridge that needs wide a safe adequate road crossing over unnamed Stream. This bridge is to be replaced with line of 10ft span x 5ft rise Precast Concrete Box Culvert) and Approach Grading.

(Double line of 10ft span x 8

LGRWRP

96

Other "issues" – open for discussion

- Other no loss/exemption specifics
- Others....?

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Overview of
Wetland Conservation Act &
Public Waters Work Permit Program

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PROGRAMMERS

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Water Regulatory Programs in Minnesota

- Minnesota Wetland Conservation Act (WCA)
- Public Waters Program (PWP)
- Additional programs:

 - Section 401 of the Clean Water Act (401) Corps
 - Swampbuster provisions of the Food Security Act USDA



BOARD OF WATER

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Quiz Question: DNR Wetland or WCA Wetland?

DNR Wetland

Both DNR and WCA Wetland



WCA Wetland

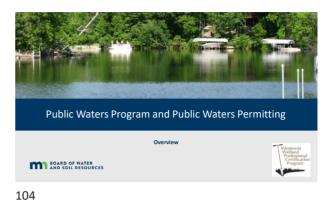
Can't Tell

Jurisdiction of Main Wetland Regulatory Programs in MN



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COMPARISON OF PROGRAMS	Wetland Conservation Act (WCA)	DNR Public Waters Program (PWP)
Basis of Authority	MN Statutes 103A, B, E, F & G and MN Rules Chapter 8420	MN Statute 103G.245 – Work in Public Waters (Rules developed to implement statute – 6115.0150 – 6115.0280)
Regulated Waters	Wetlands except incidental and wetland areas of Public Waters (unless waived)	Public waters (which include lakes, wetlands, rivers, and streams)
Jurisdictional Boundaries	3 key factors: hydrophytic vegetation; hydric soils; wetland hydrology (Wetland Delineation per 87 Manual)	OHWL
Regulated Actions	Fill, drain, excavate (semi-perm. Flooded areas of type 3, 4, 5)	Changes in course, current or cross-section of the bed of a public water
Program Administration	LGU implementation, BWSR oversight, DNR enforcement	DNR implementation; DNR enforcement
Type of Approvals	Decision from the LGU	Public waters permit authorizations (some activities may meet no permit required criteria)
Applying for Approval	Application or request for decision	MPARS online application



Public Waters

- Public waters The lakes, wetlands, rivers, and streams that are regulated by DNR under Minnesota's public waters statutes and rules
- Definition of public waters: Minn. Statute Section 103G.005 subd. 15
 - Water basins assigned a shoreland management classification

 - Designated trout lakes and game lakes
 Water basins designated as Scientific and Natural Areas (SNAs)
 - . Water basins located within and totally surrounded by public lands (wetlands outside Type 3, 4 and 5)
 - Water basins obtained whilm and utaliary autonomed by Johns lines (vertilate) obtained by the Water basins where the state of refearal government holds that to any of the beds or shores!

 Water basins where there is a publicly owned and controlled access intended to provide public access. Natural and altered watercourses (have bed and bank) with a total drainage area 2 square miles.

 - Designated trout streams
 Public waters wetlands

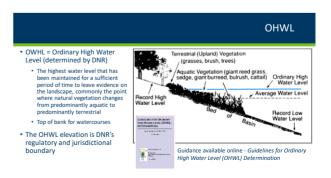
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Public Waters Wetlands

- Definition of public waters wetlands: Minn. Statute Section 103G.005 subd. 15a
 - All type 3. 4. and 5 wetlands as defined in USFWS Circular No. 39 (1971) edition) that are 10 acres or more in size in unincorporated areas or 2.5 acres or more in size in incorporated areas
- Designation of public waters with "P" or "W" doesn't necessarily indicate whether a public water is a wetland or not
 - Relic from the 1979 PWI inventory process
 - · All public waters are regulated the same

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Public Waters Inventory NWI Wetland Finder online map The Public Waters Inventory (PWI) is a tool to help determine if a water is a public water (not perfect) County PWI maps (historic) · County PWI lists (historic) GIS layer on MN Geospatial Commons Public Waters (PW) Basin and Water Delineations (https://www.dnr.state.mn.us/lakefind/index.html)



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		Boundaries
	Wetland Delineation Boundary	OHWL Boundary
Key Factors	Hydrophytic vegetation Hydric soils Wetland hydrology (Wetland Delineation per 87 Manual)	Point where natural vegetation changes from predominantly aquatic to predominantly terrestrial or top bank of the channel
Boundary Location	Line representing change from where all 3 parameters are present to where one or more parameters is absent	Elevation representing where high water left evidence on the landscape
Determination	Applicants/consultants make determination, regulatory agencies review and approve	DNR establishes OHWL

Jurisdictional Boundaries

- Wetlands are transitional lands between terrestrial and aquatic systems
 - Wetland boundary is upper limit of where all 3 parameters are found:
 - parameters are found:

 1. Hydrophytic vegetation
 - 2. Hydric soils
 - 3. Wetland hydrology
- Public waters include wetland areas below the OHWL
 - The OHWL is DNR's jurisdictional boundary



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WCA Jurisdiction on a Wetland that is Not a Public Water

On a wetland that is not a public water, WCA jurisdiction extends into the open water part of the wetland



Answer to Question



The jurisdictional boundary of public waters is the Ordinary High Water Level (OHWL). This is relevant to the WCA because:

 Wetlands landward of the OHWL are under WCA jurisdiction.

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Rules - Work in Public Waters

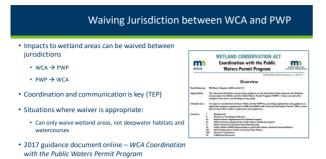
- Statutory authority Minn. Statute 103G.245 (Work in Public Waters)
- Minn. Rule 6115.0150 6115.0280
 - Standards and criteria for granting permits to change the course, current, or cross-section of public waters
 - Activities below the OHWL fill, excavation, structures, restoration, water level control structures, bridges/culverts/intakes/outfalls
- How the rules are structured:
 - General standards prohibited activities, no permit required, permit required criteria
 - Specific standards

Applying for a Public Waters Permit

- Apply through Minnesota Permit Application Reporting System (MPARS), an online permit system
- DNR has schedule of application fees online
- Application is noticed to city, SWCD, watershed district (required by rule), and other agencies, including BWSR (as a courtesy)
- DNR Area Hydrologist reviews and makes permit decision
- Timeline for decision: generally 45 60 days after a complete individual permit application is submitted (includes 30-day comment period)



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Summary of Waiving Jurisdiction	n
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- Most common scenarios:
 - When majority of wetland impacts are in public water, with smaller impact to WCA wetlands (WCA → PWP)
 - With a public road project expanding into both WCA wetlands and public water with wetland impacts (PWP → WCA)
- Key to process good coordination between LGU and DNR

COMPARISON OF PROGRAMS	Wetland Conservation Act (WCA)	DNR Public Waters Program (PWP)
Basis of Authority	MN Statutes 103A, B, E, F & G and MN Rules Chapter 8420	MN Statute 103G.245 – Work in Public Waters (Rules developed to implement statute – 6115.0150 – 6115.0280)
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119 120

Quiz Question

The jurisdictional boundary of public waters is the Ordinary High Water Level (OHWL). This is relevant to the WCA because:

- A. Wetlands landward of the OHWL are under WCA jurisdiction.
- B. Wetlands below the OHWL elevation are special considerations.
- C. Wetlands on both sides of the OHWL are under WCA jurisdiction.
- D. The presence of the OHWL means that there are no wetlands under WCA jurisdiction at this location.

Site Visit

- Jurisdiction
- Floodplain wetlands
- Soils
- Hydrology Indicators
- · Permitting roads and trails

121 122

